

## Message Text

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ACTION AF-06

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FM AMCONSUL LUANDA

TO SECSTATE WASHDC 3190

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY LISBON

AMEMBASSY KINSHASA

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

AMCONSUL LOURENCO MARQUES

AMCONSUL CAPE TOWN

UNCLAS LUANDA 0058

E.O. 11652: N/A

TAGS: PINS AO

SUBJECT: INDEPENDENCE AGREEMENT: OUTLINE OF NEW GOVERNMENT

CAPETOWN FOR EMBASSY

1. THE DEPARTMENT AND OTHER ADDRESSES MAY BE INTERESTED IN A BRIEF DESCRIPTION OF THE TRANSITIONAL GOVERNMENT THAT WILL RULE ANGOLA FROM JANUARY 31, 1975 TO NOVEMBER 11, 1975. WE DISCUSSED THE MILITARY ASPECTS OF THE NEW GOVERNMENT IN OUR TELEGRAM 0050 AND WILL NOT ADDRESS THEM HERE. ON JANUARY 17 WE POUCHED A COMPLETE TRANSLATION OF THE SIXTY ARTICLES IN THE INDEPENDENCE AGREEMENT SIGNED AT ALVOR, PORTUGAL ON JANUARY 15.

2. THE TRANSITIONAL SYSTEM AGREED TO BY THE LIBERATION GROUPS AND THE PORTUGUESE IS NOT A FORMULA FOR SPEEDY AND DECISIVE EXECUTIVE ACTION, BUT DOES SEEM WELL SUITED TO ANGOLA'S POLITICAL SITUATION, WHICH IS CHARACTERIZED BY A LACK OF GOVERNMENT EXPERIENCE ON THE UNCLASSIFIED

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PART OF THE LIBERATION MOVEMENTS AND MUTUAL SUSPICION AMONG

THEM. THE MACHINERY THEY AGREED UPON IS CUMBERSOME, BUT IT WILL PREVENT PRECIPITATE ACTION BY ONE GROUP, GIVE ALL AN EQUAL SHARE IN DECISIONS, MAKE DIFFICULT THE ACCUMULATION OF OVERWHELMING POWER IN THE HANDS OF ONE GROUP AND, FINALLY, IT WILL GIVE THE GROUPS EXPERIENCE IN WORKING TOGETHER AND TIME TO OVERCOME OLD HOSTILITIES AND PREJUDICES.

3. COLLEGIAL PRESIDENCY OR PRESIDENTIAL COLLEGE: THE TRANSITIONAL GOVERNMENT WILL HAVE AUTONOMY IN INTERNAL AFFAIRS. EXECUTIVE POWER RESIDES IN A PRESIDENTIAL COLLEGE OF THREE MEMBERS, ONE FROM EACH OF ANGOLA'S LIBERATION MOVEMENTS. ARTICLE SEVENTEEN OF THE AGREEMENT STATES THAT THE DECISIONS OF THE GOVERNMENT WILL BE MADE BY A TWO THIRDS MAJORITY UNDER THE ROTATING CHAIRMAHSHIP OF THEPRESIDENTIAL COLLEGE." THIS REFERS TO A COUNCIL OF MINISTERS WHO WILL FUNCTION UNDER THE LEADERSHIP OF THE PRESIDENTIAL COLLEGE.

4. THE HIGH COMMISSIONER: PORTUGAL'S INTERESTS DURING THE TRANSITIONAL GOVERNMENT PERIOD WILL BE ENTRUSTED TO A HIGH COMMISSIONER FOR ANGOLA NAMED BY THE PRESIDENT OF PORTUGAL. THE HIGH COMMISSIONER WILL HAVE LIMITED POWERS AND HIS ONLY REAL AUTHORITY LIES IN DEFENSE AND FOREIGN AFFAIRS, AND IN THESE HE MUST COORDINATE WITH THE PRESIDENTIAL COLLEGE. HE MAY ATTEND SESSIONS OF THE COUNCIL OF MINISTERS AND PARTICIPATE IN DISCUSSIONS, BUT WILL NOT HAVE A VOTE.

5. MINISTERS: TWELVE MINISTERS WILL WORK UNDER THE PRESIDENTIAL COLLEGE. MPLA WILL HAVE THE PORTFOLIOS OF INFORMATION, PLANNING AND FINANCE AND JUSTICE. FNLA WILL TAKE INTERIOR, HEALTH AND SOCIAL AFFAIRS AND AGRICULTURE. UNITA WILL DESIGNATE LABOR AND SOCIAL SECURITY, EDUCATION AND CULTURE AND NATURAL RESOURCES. THE PORTUGUESE GOVERNMENT WILL KEEP ECONOMY, PUBLIC WORKS (INCLUDES HOUSING AND URBAN DEVELOPMENT) AND TRANSPORT AND COMMUNICATIONS.

6. SECRETARIATS: CERTAIN MINISTRIES WILL HAVE TWO OR THREE SECRETARIATS. FNLA WILL NAME SECRETARIES OF STATE FOR INFORMATION, LABOR AND SOCIAL SECURITY AND COMMERCE AND TOURISM. MPLA WILL HAVE THE SECRETARIATS OF INTERIOR, LABOR AND SOCIAL SECURITY AND INDUSTRY AND ENERGY. UNITA WILL DESIGNATE A SECRETARY OF STATE FOR INTERIOR, ONE FOR INFORMATION AND ONE FOR FISHING. THE UNCLASSIFIED

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TRANSITIONAL GOVERNMENT WILL HAVE THE POWER TO NAME ADDITIONAL SECRETARIES AND SUBSECRETARIES, BUT MUST KEEP A BALANCE AMONG THE POLITICAL FORCES.

7. GENERAL ELECTIONS FOR A CONSTITUENT ASSEMBLY: THE TRANSITIONAL GOVERNMENT HAS THE RESPONSIBILITY FOR ORGANIZING GENERAL ELECTIONS FOR A CONSTITUENT ASSEMBLY WITHIN NINE MONTHS FROM JANUARY 31, THAT IS, BY OCTOBER 31, 1975, AT THE LATEST. ONLY MEMBERS OF ONE OF

THE THREE LIBERATION MOVEMENTS MAY BE CANDIDATES FOR ELECTION. THE TRANSITIONAL GOVERNMENT WILL NAME A CENTRAL COMMITTEE COMPOSED IN EQUAL NUMBER OF MEMBERS OF THE THREE GROUPS TO DRAFT A FUNDAMENTAL LAW, AN ELECTORAL LAW, PREPARE ELECTORAL LISTS AND REGISTER CANDIDATES FOR ELECTION. ACCORDING TO REPORTS FROM THE CONFERENCE SITE, THE CONSTITUENT ASSEMBLY WILL ELECT THE PRESIDENT OF ANGOLA, BUT THE AGREEMENT IS SILENT ON THIS QUESTION.

8. IN ADDITION TO THE GOVERNMENTAL APPRATUS DESCRIBED ABOVE, THE AGREEMENT MAKES PROVISION FOR THE ESTABLISHMENT OF MIXED COMMISSIONS TO STUDY PROBLEMS AND PROPOSE SOLUTIONS IN THE FOLLOWING AREAS: CULTURAL, TECHNICAL AND SCIENTIFIC; ECONOMIC AND COMMERCIAL, MONEY AND FINANCE; MILITARY, ACQUISITION OF ANGOLAN NATIONALITY BY PORTUGUESE CITIZENS. IN SUBSEQUENT CABLES WE WILL DEAL WITH OTHER ASPECTS OF THE AGREEMENT - ECONOMICS AND FINANCE, REFUGEES AND THE NATIONALITY ISSUES. KILLORAN

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